



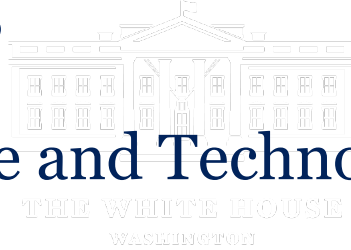
THE WHITE HOUSE  
WASHINGTON

# Frontiers of Benefit-Cost Analysis

December 10, 2024

# Subcommittee on the Frontiers of Benefit-Cost Analysis

- Established as National Science and Technology Council subcommittee in March 2023
- Co-chaired by:
  - Office of Information and Regulatory Affairs
  - Council on Economic Advisors
  - Office of Science and Technology
- Purpose: coordinate across agencies to identify and address challenges in quantifying and monetizing impacts in benefit-cost analyses



# Subcommittee on the Frontiers of Benefit-Cost Analysis

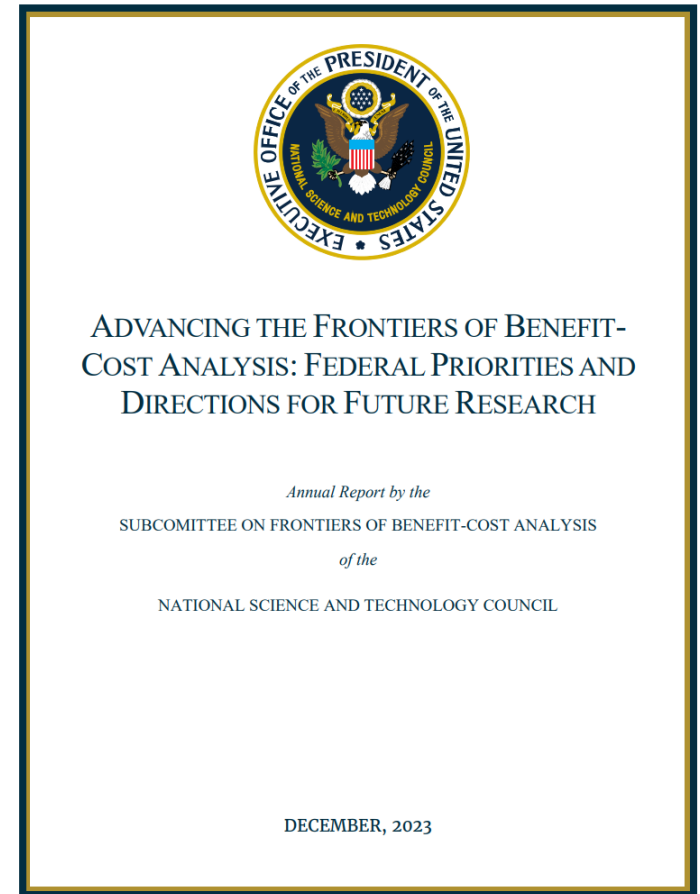
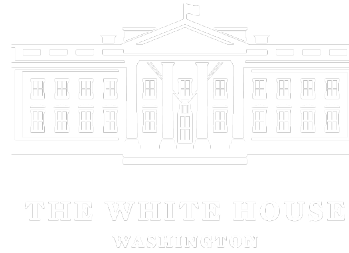


- Members from more than 20 agencies
  - 80+ agency participants



# Inaugural (2023) Frontiers of BCA Report

- Five focal topics:
  - Non-fatal health effects
  - Ecosystem services
  - Wildfire and extreme weather effects
  - Information and transparency
  - Effects of public benefit programs
- Two cross-cutting themes:
  - Analyzing distributional effects
  - Analyzing risk





# In 2023, agencies identified key data gaps

**Box 2. Ecosystem Services Effects: Key Data Gap Examples.** *This list is not exhaustive.*

## **Ecological Data**

- Habitat extents for understudied habitats (e.g., deep sea coral)
- Baseline surface water quality data (to estimate effects and calibrate models used for estimating effects)
- Carbon storage and sequestration data for specific coastal habitats and peatland forests (data, or estimation model to relate habitat changes to carbon changes)
- Effects of various levels of antibiotic use on ecosystem elements or processes related to disease prevention, agricultural productivity, species existence
- Relationship between wetlands and other natural features and flood risk reduction

## **Ecological-economic Data**

- Existence values for specific endangered species and habitats
- Relationship between population size changes for some species (e.g., whales) and any benefits
- Incidence of mental health effects from storm events of different magnitudes and other extreme weather
- Preferences for Tribal Nations and Indigenous Peoples cultural uses of coral reefs
- Subsistence fish use rates (total, and by user group)
- Fisher behavior changes in response to fishery quota changes
- Dose-response functions for health effects from water quality changes



# In 2024, the Subcommittee advanced the frontier

- Established 3 Interagency Working Groups (IWG) on:
  - Non-fatal health effects
  - Ecosystem services
  - Effects of public benefit programs
- Outreach to highlight agency needs and engage the research community:
  - Society for Benefit-Cost Analysis
  - Society for Risk Analysis
  - NBER Economic Analysis of Regulation
  - Association of Environmental and Resource Economists
  - A Community on Ecosystem Services



# Ecosystem Services Workshop

- June of 2024
- Agency representatives
- Leading ecosystem services researchers:
  - Ecologists
  - Economists
- Considered hypothetical agency actions to:
  - Identify relevant ES effects
  - Further delineate needed data, models, tools, analyses



# Second (2024) Frontiers of BCA Report

- Reports on progress on focal topics
- Identified a new focal topic – multi-market analysis
- Provides insights for researchers and agencies for producing policy-relevant research
  - How to comment on rules
  - Where to find out what agencies need to know
  - Checklist for policy-relevant research



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ADVANCING THE FRONTIERS OF  
BENEFIT-COST ANALYSIS:  
PROGRESS ON FEDERAL PRIORITIES,  
INSIGHTS FOR THE RESEARCH  
COMMUNITY, AND EMERGING TOPICS

*A Report by the*  
SUBCOMMITTEE ON FRONTIERS OF BENEFIT-COST ANALYSIS  
COMMITTEE ON ENVIRONMENT

*of the*  
NATIONAL SCIENCE AND TECHNOLOGY COUNCIL

October 2024



# Where can researchers find out what the Government needs to know?



- The Unified Regulatory Agenda
- Evaluation.gov
- Frontiers Website and Reports
- Challenge.gov
- Rules in Early Stages of OIRA Review
  - Reginfo.gov

**Box 3. Where Can Researchers Find Out What the Government Needs To Know?** *This discussion is not exhaustive.*

**The Unified Regulatory Agenda:** <https://www.reginfo.gov/public/do/eAgendaMain>

This page links to agency-specific regulatory agendas and preambles. These agendas focus primarily on rules that the agency expects to propose or finalize within the next twelve months. For rules at the proposal stage, researchers can contribute by offering public comments in response to the proposal that, for instance, containing original research or point agencies to relevant existing research. Importantly, agencies also list long-term regulatory plans in the Unified Regulatory Agenda, which can be accessed by following the link to “Current Long-Term Actions.” These describe regulations which will not be proposed for at least twelve months, and potentially much longer. This longer lead time gives researchers even greater opportunity to engage in original research aimed at influencing the regulatory process. Lead times for such regulations are frequently long enough (often several years) that there is time for an academic working paper or publication to have influence.

**Evaluation.gov:** <https://www.evaluation.gov/evidence-plans/learning-agenda/>

The Evidence Act requires agencies to produce new learning agendas every four years. As of this writing, there are 24 agency learning agendas and 3 cross-government learning agendas, all linked from the page given above. While these documents vary by agency, they frequently list well-defined research questions and agency plans to answer analyze them. In some cases, learning plans describe corresponding opportunities for grant funding or collaboration with an agency. Evaluation.gov also provides the searchable Learning Agenda Questions Dashboard, a searchable: <https://www.evaluation.gov/learning-agenda-questions-dashboard/>. Agencies often invite public comment before amending their learning agendas.

**SFBCA:** <https://www.whitehouse.gov/omb/information-regulatory-affairs/frontiers-of-benefit-cost-analysis/>

This report, and other SFBCA reports, describe long-run agency knowledge needs in detail. Interested researchers are encouraged to contact relevant agencies or the SFBCA ([Frontiers@omb.eop.gov](mailto:Frontiers@omb.eop.gov)) to join ongoing efforts, or to ensure a planned project is not redundant.

**Challenge.gov:** <https://www.challenge.gov/>

This portal offers prizes for contributions to government initiatives. Some are for research or research-adjacent work.

**Rules in Early Stages of OIRA Review:**

<https://www.reginfo.gov/public/do/eoAdvancedSearchMain>

Reginfo.gov provides information on regulations as they make their way through the OIRA review process. Rules in earlier stages of the process—“Prerule,” “Proposed Rule,” or “Notice”—either are taking public comments or will do so in the near future. The comment period that follows OIRA review offers researchers an opportunity to 1) bring existing research to bear; or 2) submit original research results. Agencies are required to respond to such significant comments, and comments from stakeholders are often and they can be influential.

Additional resources include **Grants.gov:** <https://grants.gov/> and **Regulations.gov:** <https://www.regulations.gov/>





# A Researcher's Checklist for Policy-Relevant Research

- Publish replication code and data...
- Clearly describe the baseline...



**Box 4. A Researcher's Checklist for Policy-Relevant Research.** *Not all items will be relevant to a given paper.*

- Publish replication code and data to a journal repository or an independent repository. Code and data that do not require expensive proprietary software are generally preferred. The replication package should cover any online appendices. Well-commented code is preferred. *While replication packages are helpful, they are often not sufficient for an agency to make use of a paper's results.*
- Clearly describe the baseline or counterfactual relative to which effects are estimated.
- If data used in the analysis cannot be shared in a replication package, then provide a complete set of descriptive statistics of those data.
- Provide substantial evidence that the findings are robust and are not overly reliant on a small number of data points. Conversely, if any outliers in the data were removed from the analysis, provide complete data on all of those outliers and full explanations for why they were removed.
- Report standard errors and/or variance-covariance matrices for *all* quantitative results. This facilitates analysis of uncertainty and meta-analysis.
- Provide disaggregated results (e.g., marginal effects, elasticities) in an appendix. Disaggregation in time (often by year) and by income decile or quintile is particularly valuable. Disaggregation on other dimensions of interest (e.g., gender, race, if relevant) is encouraged.
- Provide non-monetized, undiscounted effects. This will allow continued use of the results under changes in monetization (e.g., a new value of a statistical life) and discount rates.
- Show results under different plausible assumptions, e.g., functional forms of utility or production.
- Address external validity quantitatively. Provide not only benefit-transfer (or cost-transfer) results, but also a transfer function mapping from covariates to an adjusted value.
- Where applicable, evaluate whether positive and negative changes in a variable of interest have effects of similar magnitude.
- If original data were collected, survey instruments should be included in an appendix or replication package.
- Provide details on non-monetized undiscounted, and non-inflation-adjusted effects. This will allow continued use of the results under changes in monetization (e.g., a new value of a statistical life), discount rates, and inflation. When not possible, report any steps taken in sufficient detail so as to allow for replication.
- Research content, including literature reviews and quantitative material, should demonstrate cross-disciplinary awareness, if relevant (e.g., inputs and context discussion for a cost-effectiveness study of a health policy intervention should draw from biomedical, policy, and economics).
- When reporting dollar figures, include the dollar-year and how the amount has been adjusted for inflation (if at all).
- Retain source code and internal documentation of analytic choices that may not rise to the level of documenting in paper and supporting material (e.g., decisions like approaches to raw data cleaning or compilation).



# Ongoing Subcommittee Activities

- Near-term outreach to journal editors, early-career researchers
  - Provide guidance to researchers on how to engage with policy analysis
- Long term
  - Both 2023 and 2024 reports will remain productive guides for external researchers for years to come
  - Please share both reports with your networks
  - External researchers working on Frontiers-related projects should continue communicating with relevant agency experts





THE WHITE HOUSE  
WASHINGTON

# Modernizing Regulatory Review



# Modernizing Regulatory Review

APRIL 06, 2023

## Executive Order on Modernizing Regulatory Review

 BRIEFING ROOM  PRESIDENTIAL ACTIONS

By the authority vested in me as President by the Constitution and the laws of the United States of America, and in order to modernize the regulatory process to advance policies that promote the public interest and address national priorities, it is hereby ordered as follows:

### Section 1. Improving the Effectiveness of the Regulatory Review Process.

(a) This order supplements and reaffirms the principles, structures, and definitions governing contemporary regulatory review established in Executive Order 12866 of September 30, 1993 (Regulatory Planning and Review), and Executive Order 13563 of January 18, 2011 (Improving Regulation and Regulatory Review). Any provisions of those orders not amended in this order shall remain in effect. This order also further implements the Presidential Memorandum of January 20, 2021 (Modernizing Regulatory Review).

(b) Section 3(f) of Executive Order 12866 is hereby amended to read as follows:

“(f) “Significant regulatory action” means any regulatory action that is likely to result in a rule that may:

## Circular No. A-4

November 9, 2023

TO THE HEADS OF EXECUTIVE AGENCIES AND ESTABLISHMENTS

**Subject: Regulatory Analysis**

Circular No. A-4 provides the Office of Management and Budget’s (OMB’s) guidance to Federal agencies on the development of regulatory analysis as required under Section 6(a)(3)(C) of Executive Order 12866 of September 30, 1993 (Regulatory Planning and Review), as amended; the Regulatory Right-to-Know Act, Pub. L. 106-554, § 624, 114 Stat. 2763, 2763A-161 (2000) (codified as amended at 31 U.S.C. 1105 note); and a variety of related authorities. The Circular also provides guidance to agencies on the regulatory accounting statements that are required under the Regulatory Right-to-Know Act.

This Circular supersedes and rescinds the previous version of OMB Circular No. A-4, issued on September 17, 2003.

This update to Circular No. A-4 was subject to interagency review, public comment, and peer review. OMB is grateful for feedback from interagency reviewers, public commenters, and peer reviewers. OMB itself is solely responsible for the content of this Circular.

### Table of Contents

1. Introduction .....	2
2. Analytical Approaches .....	4
3. Scope of Analysis.....	7
4. Developing an Analytic Baseline.....	11
5. Identifying the Potential Needs for Federal Regulatory Action .....	14
6. Alternative Regulatory Approaches .....	21
7. Assessing Benefits and Costs .....	27
8. Other Key Considerations.....	51
9. Transfers .....	57
10. Distributional Effects.....	61
11. Treatment of Uncertainty .....	67
12. Discount Rates.....	75
13. Quality, Objectivity, Transparency, and Reproducibility of Results .....	82
14. Specialized Analytical Requirements.....	85
15. Presentation of Results and Accounting Statement .....	88
16. Effective Date .....	93

## GUIDANCE FOR ASSESSING CHANGES IN ENVIRONMENTAL AND ECOSYSTEM SERVICES IN BENEFIT-COST ANALYSIS

Office of Information and Regulatory Affairs

Office of Management and Budget

Published: February 28, 2024

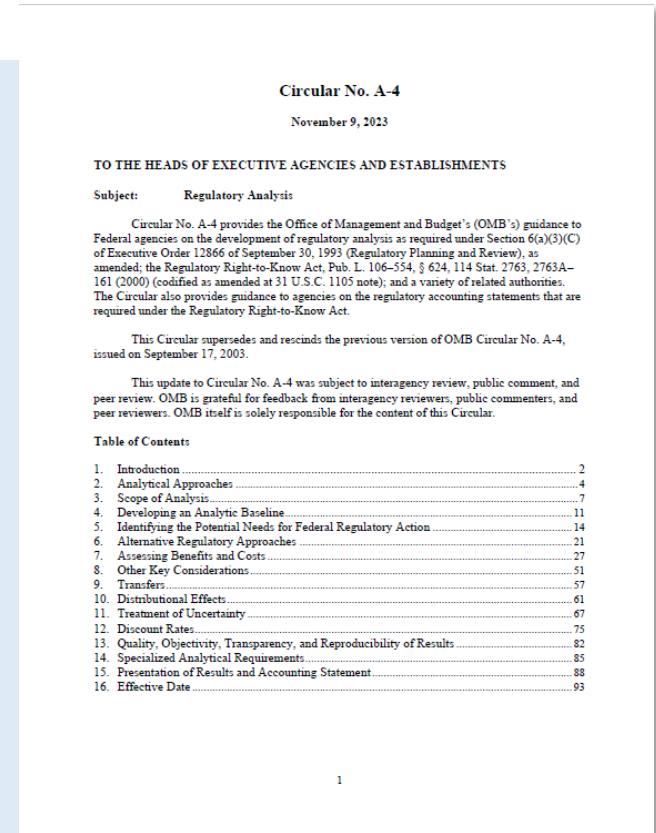


# Benefit-Cost Analysis

*As described in OMB Circulars A-4 and A-94*

## How is benefit-cost analysis used to inform regulatory policies?

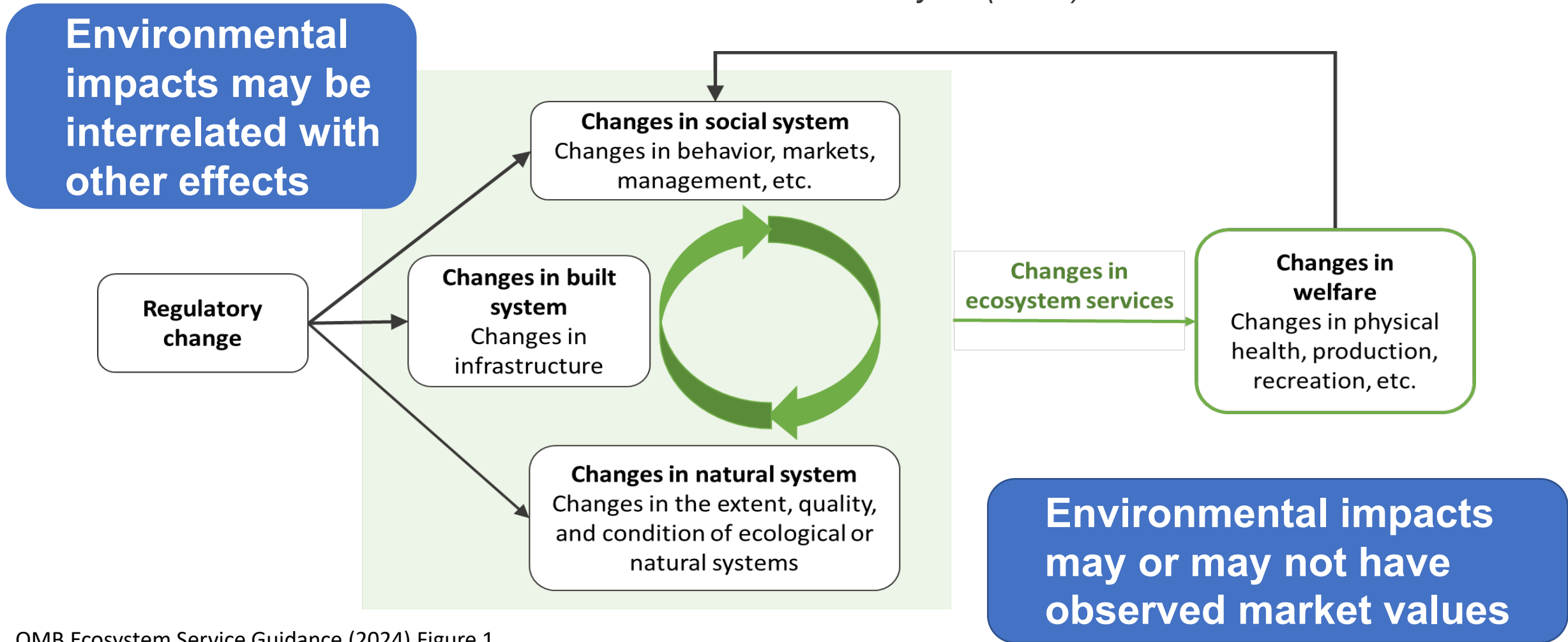
- Define the scope of the analysis.
- Develop an analysis baseline.
- Define alternative regulatory approaches.
- Identify benefits and costs of effects for each alternative relative to the baseline.
- Sum the incremental benefits and costs to determine the net benefits of each alternative.
- Identify the alternative that maximizes net benefits.
- Check for distributional effects.
- Present the analysis results.



**OMB Circular A-4  
(2023)**

# The Environment in Benefit-Cost Analysis

*As described in the OMB Guidance for Assessing Changes in Environmental and Ecosystem Services in Benefit-Cost Analysis (2024)*



OMB Ecosystem Service Guidance (2024) Figure 1  
[whitehouse.gov/wp-content/uploads/2024/02/ESGuidance.pdf](https://www.whitehouse.gov/wp-content/uploads/2024/02/ESGuidance.pdf)

# Ecosystem Services

Identify human beneficiaries of potentially affected ecosystems and/or environments

## Definition:

For the purposes of the OMB (2024) guidance, ***ecosystem services*** are “contributions to human welfare from the environment or ecosystems.”

## Example Ecosystem Services

Water supply for drinking, energy production, agriculture, real estate value, etc.

Flood risk reduction for property protection

Wildfire risk reduction for property protection

Pollination for farmland value and crop productivity

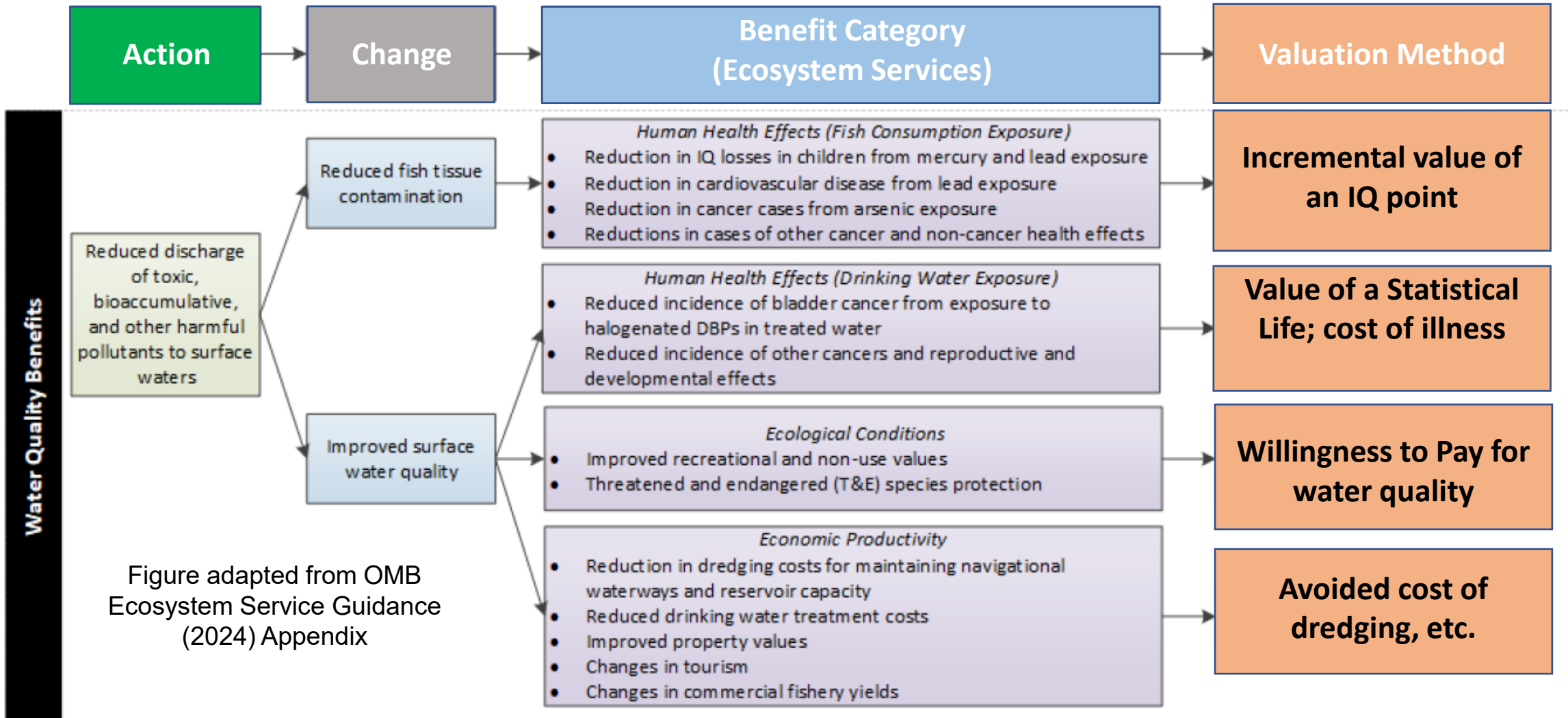
Pest control for crop productivity

Production of timber, fish, crops, etc.

Air quality for recreation opportunities

# Monetizing Ecosystem Service Effects

Benefit & Cost Analysis for Proposed Supplemental Effluent Limitation Guidelines & Standards for the Steam Electric Power Generating Category; February 2023



# Department of the Interior and Ecosystem Services

ACES, December 10, 2024 (Austin, TX)

*Christian Crowley, US Department of the Interior*

# DOI Context for Applying Ecosystem Services

- Regulations
- NEPA, e.g., for permitting, land-use plans
- Other management of land, water, and resources
- Grant-making: CESU, NFWF, LWCF, CASCs, FWS Wildlife Restoration, etc.

# Examples of DOI Applications: ES (and decisions)

- BLM & FWS Envi Impact State'm: **AK North Slope Oil & Gas Dev'm** (2024)  
Energy minerals, air quality, water, soil, and fish and wildlife habitat  
(balance energy development and protection of caribou migration, subsistence hunting and fishing, international fish and wildlife treaties)
- Reclamation & FWS ESA Consultation: CA **Central Valley Project** (2024)  
Water quality and quantity, and habitat for Delta smelt, green sturgeon, steelhead and Chinook salmon  
(support endangered species, agriculture, industry, and fisheries for local communities)
- BLM Resource Mgmt Plan: **Grand Staircase-Escalante Nat'l Monu'm** (2023)  
Recreation, cultural and scientific resources, water and air quality, and wildlife  
(balance Tribal and recreational use, grazing, energy, and conservation)



# Examples of DOI Applications (cont.)

- BLM, NPS, Reclamation, USDA-FS, FERC Klamath River dam removals (2022) water quality and quantity, habitat for endangered fish (support endangered species, Tribal uses, agriculture, and recreation, and reduce harmful algal blooms)
- NPS General Management Plan: Point Reyes Nat'l Seashore (2021 amend) natural and cultural resources (balance historic ranching, wild elk herds, and visitation)

# Regulatory categories (OMB's 2023 guidance for valuing ES in BCA)

## **Infrastructure & Energy production**

- Leasing for oil & gas, coal, solar, wind, geothermal
- RoW for pipelines and transmission
- Reclamation water for irrigation, hydropower

## **Agriculture**

- Timber
- Grazing
- Personal use of forest products

## **Public health**

- Indian health service
- Bureau of Indian Education

## **Disaster mitigation and risk reduction**

- Disaster mitigation or risk reduction
- Wildland fire management
- Flood-prone areas
- Invasive species
- Coastal area sea-level rise
- Relocating Alaska villages, roads, pipelines etc. (eroding coastlines and melting permafrost)

## **Vehicle fleets & Housing**

- Land- and water-management agencies (BLM, NPS, Reclamation, FWS)
- Wildland fire management

# DOI Examples: Issues with Quantification

- Limited availability of values and valuation techniques (specific to the location and resource in question)
  - Needed: replication studies for meta-analysis
  - Repeated studies for additional areas
  - Interdisciplinary projects
- Lack of a consistent, centralized framework for storing valuations and connecting databases
  - e.g., former USGS Benefit Transfer Toolkit
  - Federal Natural Capital Accounting efforts may play a role here
    - BEA satellite accounts, like Outdoor Recreation Satellite Account and Marine Economy
    - White House (2023) plan: Statistics for Environmental-Economic Decisions
- Many DOI decisions require small-scale data
  - e.g., County-level maps of USA population changes
- Federal staff have limited access to survey the public
  - Collect updated and new values
- Uncertainty about current and future demand for ES values



# **NOAA OFFICE FOR COASTAL MANAGEMENT**

## **Valuation of Ecosystem Services in Benefit-Cost Analysis**

December 2024

# Usage of BCAs within NOAA

- **Satisfy regulatory requirements**
  - Fishery regulations (National Environmental Protection Act)
  - National Marine Sanctuaries



# Usage of BCAs within NOAA

- **Major investments**
  - New satellite systems to monitor algal blooms, plankton, hypoxia, currents, etc.
  - Hurricane Hunter Aircraft





# Usage of BCAs within NOAA



- **Produce talking points for outreach**
  - Benefit cost ratio of natural infrastructure investments
  - Digital Coast website and activities



# Ecosystem Service Benefits Valuation

- National Marine Sanctuaries
- NOAA Fisheries - Commercial and recreational fishing
- Corals Program
- Coastal Zone Management Program
- Funded resilience projects





# National Marine Sanctuaries ecosystem services tracked

- Provisioning
  - commercial harvest
  - subsistence harvest
  - ornamentals
  - drinking water
  - biotechnology
  - renewable energy



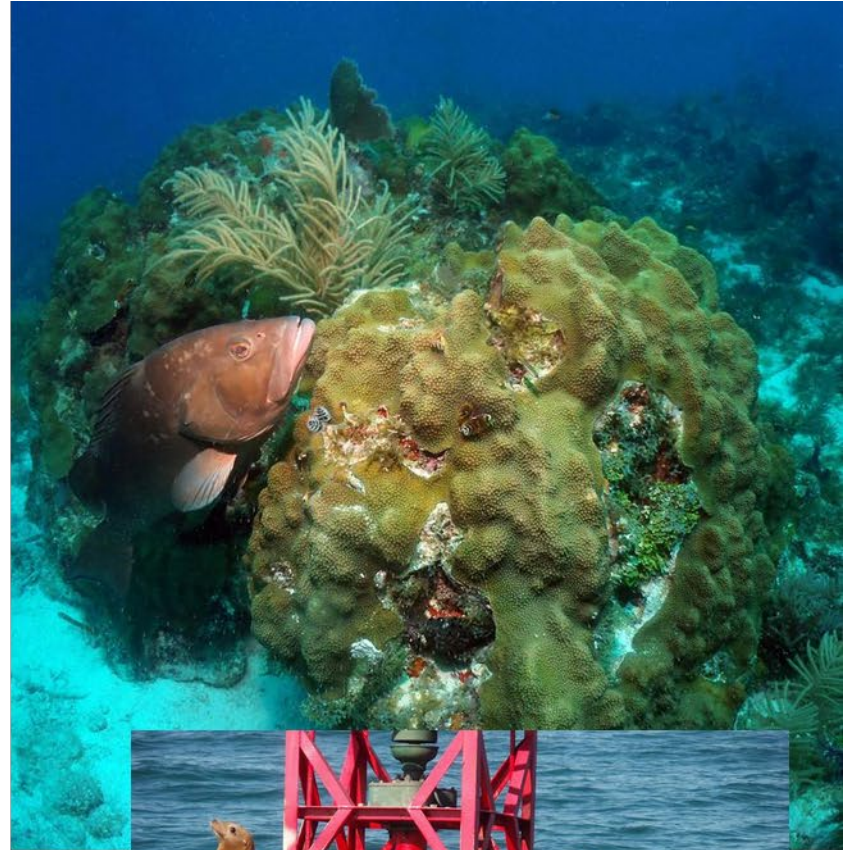
# National Marine Sanctuaries ecosystem services tracked

- Cultural

- consumptive and non-consumptive recreation
- science - the capacity to acquire and contribute knowledge
- education - the capacity to acquire and provide intellectual enrichment
- heritage - recognition of historical and heritage legacy and cultural practices
- sense of place - aesthetic attraction, spiritual identity and location identify











# National Marine Sanctuaries ecosystem services tracked

- Regulating
  - Coastal protection





# **NOAA Coral Reef Conservation Program**

## **Valuing the Monetary and Non-Monetary Ecosystem Services of U.S. Coral Reefs**

**Mary Allen and Polina Dineva**  
**Lynker in support of NOAA Office for Coastal Management**



# Coral Reef Ecosystems

Fisheries  
& Seafood

Coastal  
Protection

Recreation  
& Tourism

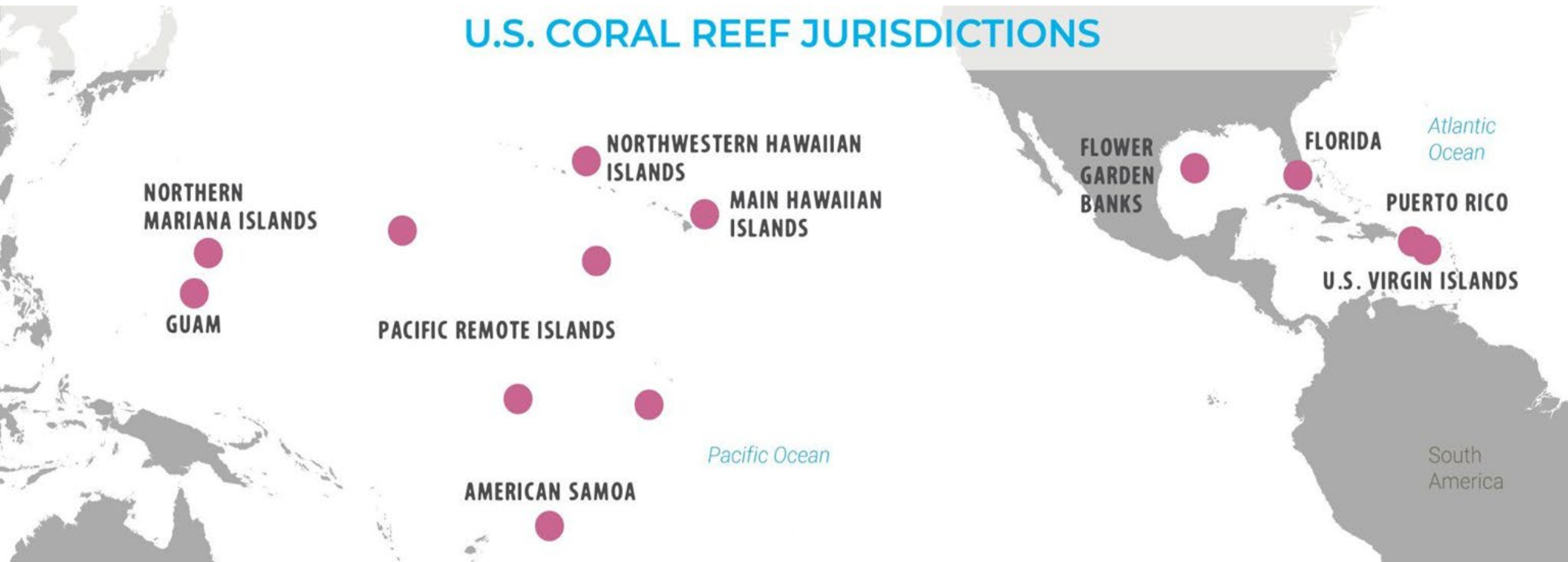
Cultural  
Heritage

And more...



# Project Goal

- Update the economic values of coral reef ecosystem services;
- Improve representation of cultural benefits





# Coral Reefs Valuation

- Damages avoided
- Commercial fishing
- Recreational fishing
- Cultural values



# Ecosystem Service Benefits Valuation

- **National Marine Sanctuaries**
- **Corals Program**
- NOAA Fisheries - Commercial and recreational fishing
- Coastal Zone Management Program
- Funded resilience projects
- Technical assistance to coastal communities\*



Tell a story about benefits



Case Studies

Focus Groups

Interviews

Literature Review

Surveys

Highlight how proactive shoreline and wetlands management to protect communities from coastal hazards.

Show benefits of specific project



Case Studies

Benefits Valuation

Benefit-Cost Analysis

Illustrate the economic benefits of initiatives like managed retreat, living shorelines, or watershed management plans.

Compare projects with similar benefits



Cost-Effectiveness Analysis

Benefit-Cost Analysis

Compare nature-based solutions (e.g., living shorelines) to gray solutions (e.g., seawalls).

Calculate if benefits exceed costs



Benefit-Cost Analysis

Showcase how SLR adaptation for state facilities compares to no action.

Estimate how project spending flows thru economy



Regional Economic Accounting

Demonstrate how your program supports local industries, creates jobs, and supports coastal economies.

Show value of the coastal and or marine economy



Regional Economic Accounting

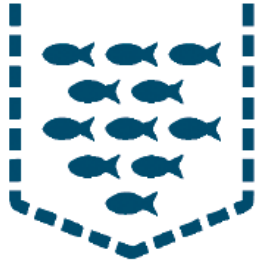
Showcase how your coast supports recreation, tourism, and property protection.



# Major steps in a benefit-cost analysis



Aquaculture, increase in fish populations



Benefit Transfer

Market Price

**EXAMPLE**

Wetland restoration provides nursery habitat, helping to increase commercial fish populations

Coastal flood protection, hazard mitigation



Benefit Transfer

Damages Avoided

Replacement Cost

Hedonic Valuation

**EXAMPLE**

Coastal nature infrastructure projects result in avoided structural damages during disasters

Regulation of water flow and quality



Benefit Transfer

Replacement Cost

**EXAMPLE**

Wetland restoration results in increased water filtration, alleviating some need to provide that through man-made systems

Recreation, experiences



Benefit Transfer

Willingness to Pay

Travel Cost

Opportunity Cost

Market Price

Hedonic Valuation

**EXAMPLE**

Coastal beaches provide various recreation opportunities of value to society

Science, training, education



Benefit Transfer

Travel Cost

Opportunity Cost

**EXAMPLE**

People expend time and resources of value to attend educational coastal management seminars; in turn, these seminars also can be tied to improved management decisions and healthier wetlands



An isometric illustration of a coastal town. In the foreground, a road runs along the water's edge with several buildings, including a church with a steeple. A bridge with three pillars spans across a body of water. In the background, more buildings are visible on a hillside, and a boat is on the water. The scene is set against a blue sky and green landscape.

## Path 1:

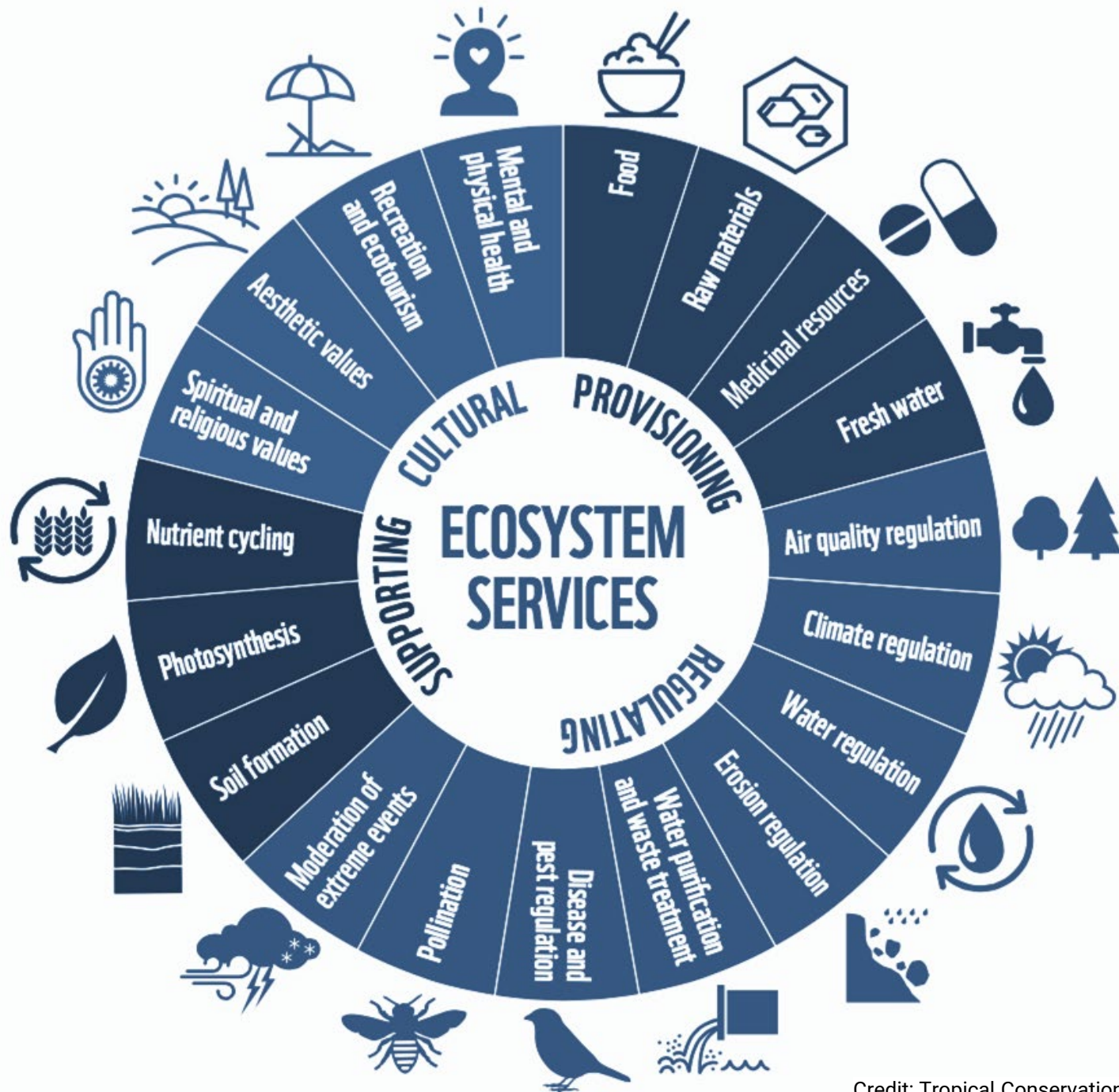
Conduct a site-specific study

## Path 2:

Borrow results or “benefits transfer”

## Path 3:

Use a tool with built-in benefits  
(FEMA BCA Toolkit)





<b>Cultural heritage and identity</b>	<b>Sense of place</b>
<b>Traditions and customs</b>	<b>Aesthetic value and inspiration</b>
<b>Social relations</b>	<b>Cultural keystone species</b>
<b>Spiritual and religious values</b>	<b>Recreation</b>





ADVANCING THE FRONTIERS OF BENEFIT-  
COST ANALYSIS: FEDERAL PRIORITIES AND  
DIRECTIONS FOR FUTURE RESEARCH

*Annual Report by the*  
SUBCOMMITTEE ON FRONTIERS OF BENEFIT-COST ANALYSIS  
*of the*  
NATIONAL SCIENCE AND TECHNOLOGY COUNCIL

DECEMBER, 2023



# Some Challenges for NOAA

- ES values for benefit transfer approach, especially in remote or rural areas





# One Ecosystem. Connecting the World.

From inland watersheds to our coastal communities to the deep ocean, human well-being is tightly connected to our natural environment. BlueValue illuminates the importance that we place on these ecosystems — their value — by sharing the latest science and information.

To begin, select or search our database.



You can select more than one service or type.

Choose Ecosystem Service



Choose Habitat



Show Results

# Some Challenges for NOAA

- ES values for benefit transfer approach, especially in remote or rural areas
- Quantification or description of cultural services done in a way deemed appropriate by rights holders



# Some Challenges for NOAA

- ES values for benefit transfer approach, especially in remote or rural areas
- Quantification or description of cultural services done in a way deemed appropriate by rights holders
- Tools for easy use by grant applicants, especially nature based solutions infrastructure projects



**Thank you!**

*[kate.quigley@noaa.gov](mailto:kate.quigley@noaa.gov)*







# Incorporating Ecosystem Services in Forest Service Decision-Making

Travis Warziniack  
USDA Forest Service

ACES December 2024  
Austin, Texas

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# Guiding documents



Multiple-Use and Sustained-Yield Act of 1960: Timber, Range, Water, Recreation, Wildlife



National Forest Management Act of 1976 & the 2012 Planning Rule



Forests and Rangeland Renewable Resources Planning Act (RPA) of 1976.  
National report of status, conditions, and trends of renewable resources on **all forests and rangelands** every 10 years.

# Three core areas for ecosystem services in the Forest Service



Forest planning



Outcome Performance  
Metrics



Conservation finance

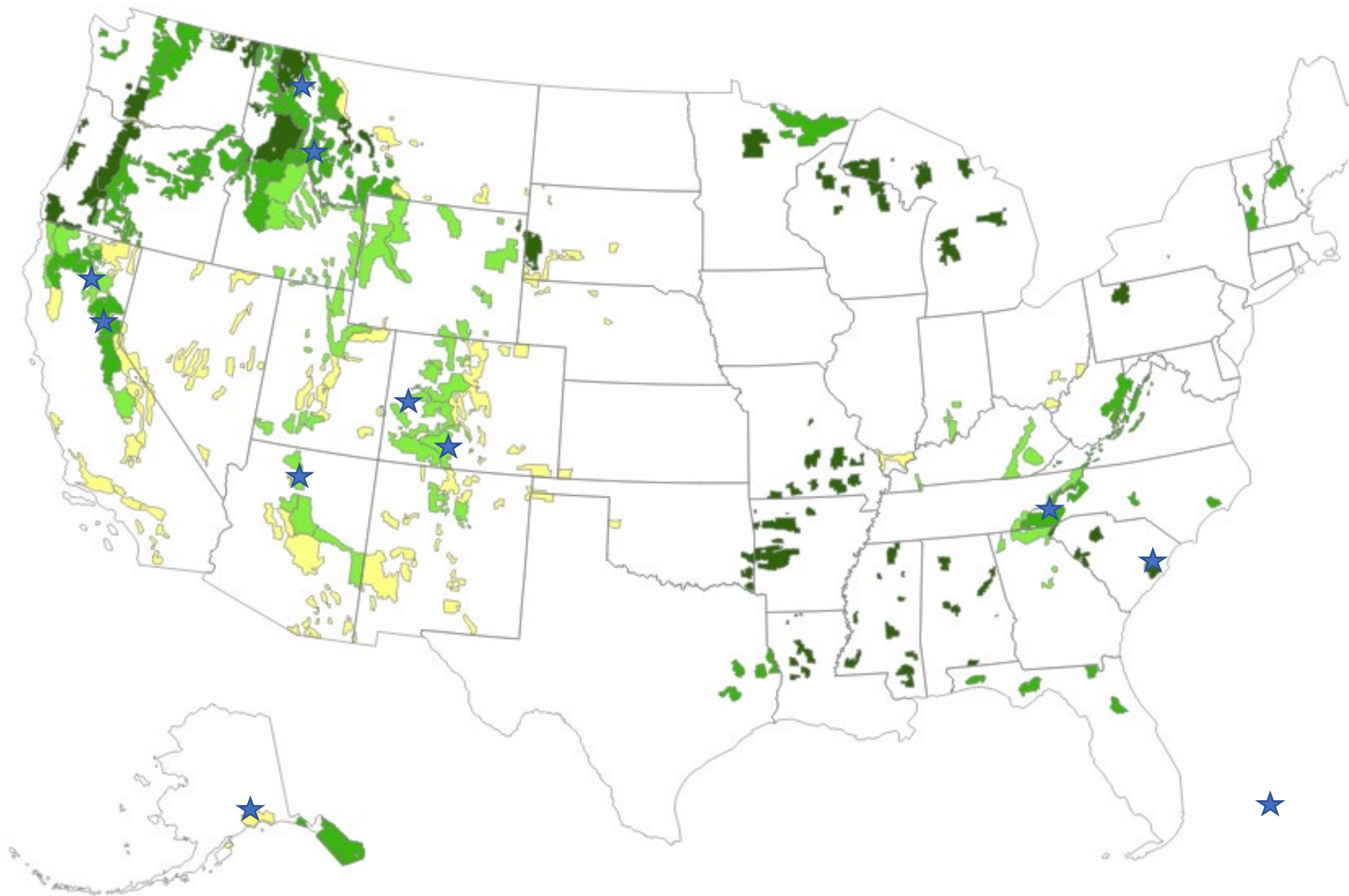




## 2012 Forest Planning Rules

- **2012 Planning Rule:**
  - Highlights social and economic sustainability goals
  - Directs National Forests and Grasslands to assess and account for “key” ecosystem services
- **1982 Planning Rule:**
  - Emphasized maximizing net public benefits





10 national forests with EIS available under 2012 Rule

# Review of 10 forest plans

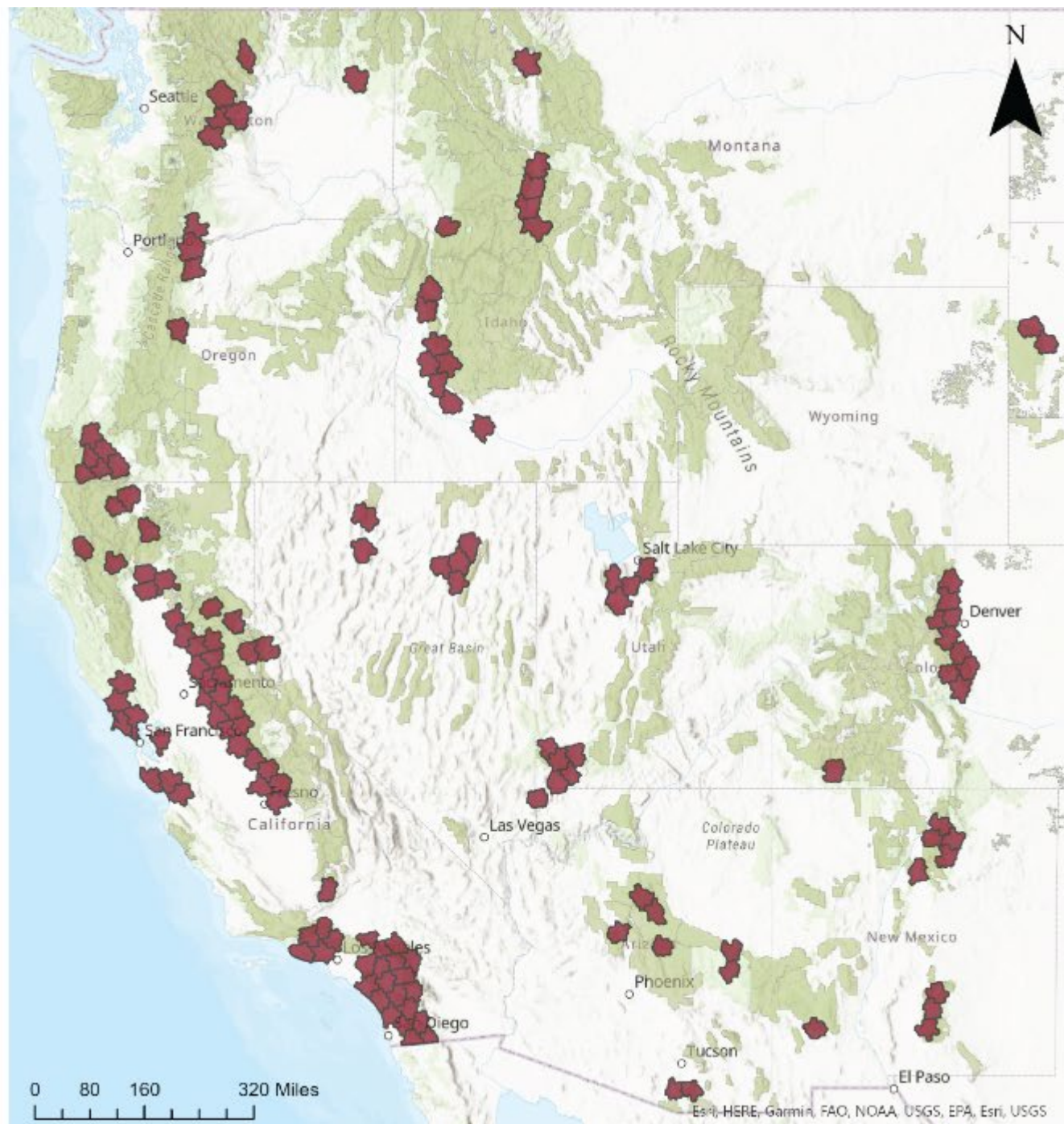
1. Lacked a consistent classification of ecosystem services (MEA, USEPA, etc.)
2. Indicators often qualitative, but some quantitative, some measured by population size or exposure
3. Values and benefits characterized with a range of approaches, often reflecting limited data, time, and resources





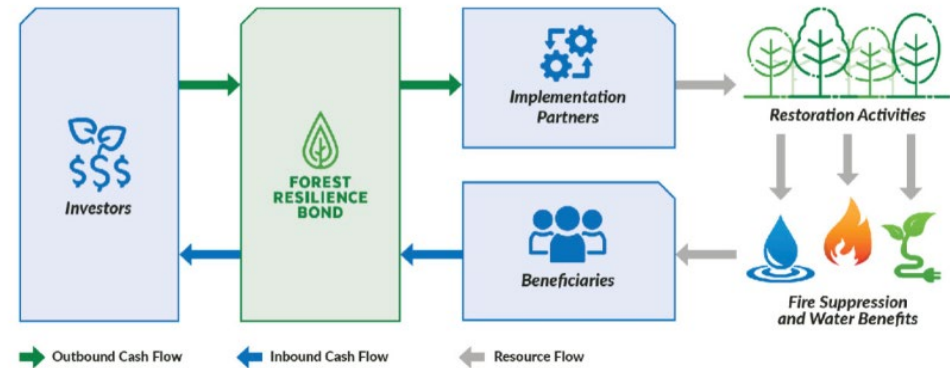
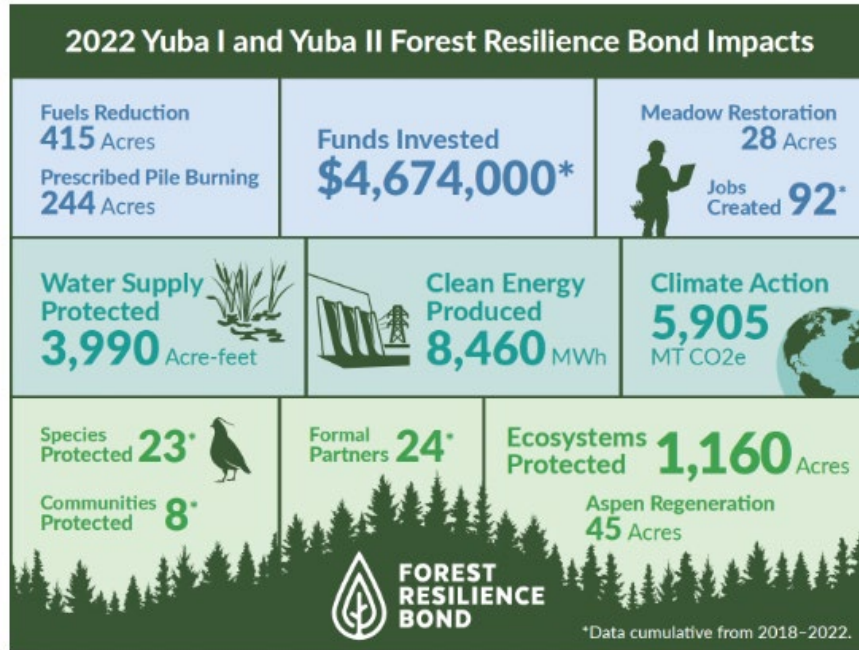
# HIGH-RISK FIRESHEDS

Community exposure is a central factor in the strategy to confront the wildfire crisis. Other factors include Tribal and State plans, watersheds, equity, climate forecasts, and partner priorities.





Landscape	Surface water from all lands			Surface water from NFS lands		
	Population dependent on surface water	Gallons of drinking water	Expenditures on drinking water	Population dependent on surface water	Gallons of drinking water	Expenditures on drinking water
4FRI	113,125	7,227,302,386	\$38,973,825	95,934	6,128,986,253	\$33,051,065
Central Oregon	393,645	20,221,646,386	\$213,843,710	300,971	15,460,972,176	\$163,499,627
Central Washington Initiative	109,168	4,815,389,326	\$45,051,450	84,293	3,718,159,146	\$34,786,068
Colorado Front Range	3,601,149	203,610,332,291	\$1,824,283,356	2,412,544	136,450,105,601	\$1,221,885,323
Southern California Fireshed Risk Reduction Strategy	17,905,353	850,756,594,886	\$10,055,646,218	6,450,001	306,465,934,207	\$3,622,320,451
Southwest Idaho	241,538	14,691,844,308	\$86,054,981	16,921	1,029,242,350	\$6,028,612
Stanislaus	570,692	27,115,912,428	\$320,500,627	175,421	8,334,960,102	\$98,516,321
Trinity Forest Health and Fire-Resilient Rural Communities	305,096	14,496,359,539	\$171,341,914	69,900	3,321,242,662	\$39,255,930
Wasatch	488,418	36,632,104,958	\$362,205,518	268,567	20,155,425,481	\$199,455,783
<b>Total</b>	<b>29,754,844</b>	<b>1,543,788,717,355</b>	<b>\$15,560,667,312</b>	<b>12,530,165</b>	<b>658,391,617,691</b>	<b>\$6,536,264,463</b>



## Forest Resilience Bond: Yuba Watershed of Tahoe National Forest



**ADVANCING THE FRONTIERS OF  
BENEFIT-COST ANALYSIS:  
PROGRESS ON FEDERAL PRIORITIES,  
INSIGHTS FOR THE RESEARCH  
COMMUNITY, AND EMERGING TOPICS**

*A Report by the*  
SUBCOMMITTEE ON FRONTIERS OF BENEFIT-COST ANALYSIS  
COMMITTEE ON ENVIRONMENT

*of the*  
NATIONAL SCIENCE AND TECHNOLOGY COUNCIL

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## Current Challenges & Advancing This Frontier

- Clarity on ecosystem-service concepts and terminology and a common ecosystem-service classification framework
- Moving beyond qualitative descriptions
- Valuation methods and tools
  - Stated preference methods
  - Valuation databases
- Distributional impacts
- General equilibrium and multi-market analysis
- Opportunities
  - Temporary assignment to government
  - Engage early with agencies





Thank you

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THE WHITE HOUSE  
WASHINGTON

# Open Discussion

# Table 2. Ecosystem Services Effects: Specific Effects Identified as Challenging to Fully Monetize

Specific Effect	Specific Challenge: Lack...
Habitat designation effects on commercial and recreational fishing	Data on area of some habitats (e.g., deep water corals).
Habitat designation effects on species existence value	Data on existence value estimates for specific endangered species (or clarity on how benefit transfer can be applied in these cases under A-4)
Habitat restoration effects on species existence values	Data on existence values for specific species
Species recovery benefits	Data on relationship between whale population changes and any benefits
Forest and other land-cover regrowth effect on climate mitigation values	Data on long-term temporal changes in carbon sequestration as ecosystems recover from wildfire
Effects of antibiotic use on disease prevention, agriculture productivity, existence values	Data on effects of various levels of antibiotic use on ecosystem changes related to disease prevention, agricultural productivity, species existence value
Flood/storm risk reduction effects from restored ecosystems	Sufficient certainty in relationship between restoration of various wetland features and flood risk Method to reflect benefit to vulnerable, lower-income neighborhoods
River or coastal management effects on loss of life from floods or storms	Relationship between river or coastal habitat management and indirect loss of life from floods or storms
Mental health effects of flooding or coastal storms	Data on incidence of mental health effects from storm events of different magnitudes Valuation data on mental health impacts
Mental health effects of climate change anxiety	Data on incidence of mental health effects from climate change anxiety



# Table 2. Ecosystem Services Effects: Specific Effects Identified as Challenging to Fully Monetize cont.

Specific Effect	Specific Challenge: Lack...
Coastal habitat effects on existence value	Data on existence value of coastal areas Time to conduct surveys, or need alternate method
Coastal ecosystem effects on recreational use values	Regional data on coastal habitat (e.g., beach) use values Data on coastal ecosystem use values by income level
Coastal ecosystem effects on climate mitigation values	Data on carbon storage and sequestration rates in various coastal habitat types, or estimation model to relate habitat changes to carbon changes
Coral reef effects on Tribal Nations and Indigenous Peoples use values	Data on preferences for Tribal Nations and Indigenous Peoples cultural uses of coral reefs
Fishery or habitat management effect on subsistence fish use	Data on subsistence harvest levels (total and by cultural group) Consistent definitions and units across agencies
Coastal habitat effects on existence value	Data on existence value of coastal areas Time to conduct surveys, or need alternate method
Coastal ecosystem effects on recreational use values	Regional data on coastal habitat (e.g., beach) use values Data on coastal ecosystem use values by income level
Coastal ecosystem effects on climate mitigation values	Data on carbon storage and sequestration rates in various coastal habitat types, or estimation model to relate habitat changes to carbon changes
Coral reef effects on Tribal Nations and Indigenous Peoples use values	Data on preferences for Tribal Nations and Indigenous Peoples cultural uses of coral reefs





# Table 2. Ecosystem Services Effects: Specific Effects Identified as Challenging to Fully Monetize cont.

Specific Effect	Specific Challenge: Lack...
<b>Fishery or habitat management effect on subsistence fish use</b>	Data on subsistence harvest levels (total and by cultural group) Consistent definitions and units across agencies
<b>Effects of allocating catch between recreational and commercial fisheries</b>	Cost data for some commercial fisheries Data on marginal net benefit of fish in non-ITQ managed commercial fisheries (require surveys) Data on marginal net benefit of fish in recreational fisheries (require surveys) Data on behavior changes in response to quota changes
<b>Infrastructure or facility effects on recreation values</b>	Higher frequency, higher resolution visitation data Values associated with attributes of recreation experience (e.g., crowding, visual and physical amenities) Values for specific recreational opportunities (e.g., biking, hiking, canoeing, kayaking, horseback riding, climbing)
<b>Tourism and outdoor recreation benefits</b>	Data and methodology to measure benefits of outdoor activities
<b>Willingness to pay for cultural resource prevention</b>	Lack of data on willingness to pay
<b>Visitation estimates of outdoor spaces</b>	Lack of data and resources to collect the data
<b>Value of blue carbon in coastal wetlands</b>	Data on carbon content

